

## Message Text

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ACTION AF-06

INFO OCT-01 ISO-00 AID-05 AGR-05 EB-07 CIAE-00 DODE-00

PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 EUR-12 IO-10 FBO-02 A-01 /095 W

----- 040370

R 271037Z DEC 75

FM AMEMBASSY MOGADISCIO

TO SECSTATE WASHDC 3454

C O N F I D E N T I A L SECTION 1 OF 2 MOGADISCIO 1812

E.O. 11652: GDS

TAGS: PFOR, US, SO

SUBJECT: DISCUSSIONS WITH SOMALI AMBASSADOR ADDOU

1. ADDOU AND I MET AT MY BEACH HOUSE ON CHRISTMAS EVE. WE DISCUSSED RANGE OF ISSUES AFFECTING OUR RELATIONS COMMENCING WITH AID. ADDOU ARRIVED IN MOGADISCIO ON DEC 16. SAID HE HAD MET ALONE WITH SIAD TWICE AND ON DEC 22 WITH THE PRESIDENT, VP CULMIE AND EXPERTS FROM THE PLANNING COMMISSION FOR DISCUSSIONS OF SOMALIA'S POSITION ON US ASSISTANCE.

2. US ASSISTANCE

I TOLD ADDOU THAT WE HAD BEEN FULLY INFORMED OF HIS DISCUSSIONS WITH DEPT OFFICIALS. FOLLOWING A DETAILED REVIEW OF MY DISCUSSIONS WITH SIAD AND VP CULMIE ON OUR DECISION TO RESUME AID TO SOMALIA I TOLD HIM THAT WE HAD NOT RECEIVED ANY POSITIVE INDICATION OF HIS GOVT'S INTEREST IN ACCEPTING US ASSISTANCE. I ALSO TOLD HIM OF MY ASTONISHMENT ON LEARNING FROM A RECENT IBRD OFFICIAL MISSION THAT NEITHER FINANCE NOR PLANNING OFFICIALS HAD BEEN INFORMED OF OUR DECISION.

3. REPLYING ADDOU SAID HE WAS DISTRESSED TO LEARN OF THE LACK OF PROGRESS ON OUR OFFER AND IMMEDIATELY PERSUADED PRESIDENT SIAD CONVENE A MEETING OF EXPERTS TO DRAFT A LETTER TO ME FORMALLY ACKNOWLEDGING THE RECEIPT OF OUR OFFER AND PROPOSING  
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PROJECTS FOR US TO EXAMINE. HE SAT IN ON SOME OF THE MEET-

INGS AND US ASSISTANCE HAD ALSO BEEN REVIEWED IN DEPTH AT A LENGTHY MEETING WITH SIAD, VP CULMIE, THE DIRECTOR OF PLANNING AND TWO UNNAMED ECONOMIC COMMISSION EXPERTS FOR 2 AND 1/2 HOURS ON DEC 22. HE ASSURED ME THAT A LETTER WOULD BE SENT TO ME SHORTLY. ADDOU WAS AT GREAT PAINS TO EXPLAIN THAT I SHOULD NOT BE SURPRISED IF THE LETTER IDENTIFIED PROJECTS COSTING MUCH MORE THAN THE INITIAL AMOUNT AID WAS PREPARED TO UNDERTAKE IN FY 1976. IN REPLY TO MY QUESTION ADDOU SAID HE HAD EXPLAINED IN DETAIL TO THE PRESIDENT WHAT HE HAD BEEN TOLD IN HIS ROUND OF MEETINGS WITH US OFFICIALS. I TOLD HIM THAT I HOPED TO RECEIVE THE LETTER PRIOR TO HIS DEPARTURE FOR WASHINGTON SO THAT PERHAPS WE COULD MEET AGAIN. ADDOU SAID THAT HE SCHEDULED DEPART ON DEC 27 BUT IN VIEW OF DEVELOPMENTS HE MIGHT DELAY HIS DEPARTURE.

#### 4. CRS ASSISTANCE

I TOLD ADDOU OF MY DISAPPOINTMENT THAT SOMALIA HAD CHOSEN NOT TO ACCEPT A MODEST CRS PROGRAM, ADDOU WAS UNAWARE OF THIS DEVELOPMENT; I EXPLAINED THAT CRS HEADQUARTERS IN NEW YORK HAD AUTHORIZED ITS DIRECTOR IN DAR-ES-SALAAM TO NEGOTIATE A MODEST FOOD FOR WORK PROGRAM AS WELL AS A CHILD FEEDING PROGRAM. IN AUGUST THE DIRECTOR HAD BEEN ASSURED THAT A PROGRAM WAS ACCEPTABLE BUT WHEN HE RETURNED IN THE FALL TO CONCLUDE NEGOTIATIONS HE LEARNED THAT THE PROGRAM HAD BEEN TURNED DOWN BY THE MINISTRY OF THE INTERIOR.

#### 5. US/GSDR RELATIONS

I TOLD ADDOU THAT A CONTINUED LACK OF COMMUNICATIONS WITH OFFICIALS IN HIS GOVT WAS PREVENTING ME FROM OBTAINING THE MOST ELEMENTARY INFO REQUIRED TO CONDUCT RELATIONS WITH HIS GOVT. ADDOU SAID HE REALIZED THIS AND IN LENGTHY DISCUSSION WITH SHEIKH MOHAMMED OSMAN AND OTHERS (UNIDENTIFIED) HE HAD URGED MORE RESPONSIVENESS TO REPEATED EMBASSY REQUESTS FOR MEETINGS AND INFO ESSENTIAL TO NORMAL DIPLOMATIC INTERCOURSE. HE ASSURED ME THAT OUR MISSION HAD HIGHEST RESPECT OF PRESIDENT AND THAT HE WAS CONFIDENT THAT MORE DOORS WOULD BE OPENING IN THE FUTURE (I'M FROM MISSOURI).

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R 271037Z DEC 75

FM AMEMBASSY MOGADISCIO

TO SECSTATE WASHDC 3455

C O N F I D E N T I A L SECTION 2 OF 2 MOGADISCIO 1812

#### 6. SOMALIA'S NON-ALIGNMENT

IN REPLY TO MY QUESTION ADDOU -- WITH GREAT CIRCULOCUTION -- SAID HE HAD LEARNED THAT A USSR ECONOMIC MISSION -- PRESENTLY IN MOGADISCIO -- WAS PROBING GSDR REACTIONS TO A USSR DESIRE TO QTE FACILITATE UNQTE FOREIGN EXCHANGE OPERATIONS THROUGH A SOVIET BANK IN LONDON. HE ASSURED ME THAT HIS GOVT WOULD NOT UNDER ANY CIRCUMSTANCES ENTERTAIN SUCH AN INFRINGEMENT OF ITS SOVEREIGNTY.

I THEN TOLD ADDOU THAT WHILE FIVE MONTHS MAY BE TOO BRIEF A PERIOD IN WHICH TO FORM ANY CONCLUSIONS AS TO THE BALANCE IN GSDR'S CONTROLLED RADIO, PRESS, AND PUBLIC ANNOUNCEMENTS, NEVERTHELESS I HAD YET TO SEE MANY INDICATIONS SUPPORTING ITS PROCLAIMED NON-ALIGNED STATUS: ON THE CONTRARY IT SEEMED TO ME THAT INFORMATION POLICY WAS DIRECTED AGAINST WESTERN NATIONS AS WELL AS CERTAIN SOCIALIST GOVTS WHICH WERE NOT FOLLOWING A USSR LINE. ADDOU BLAMED THIS ON BUREAUCRATIC INEFFICIENCY IN INTERPRETING GSDR INFORMATION POLICIES.

ADDOU BEGGED OFF DISCUSSING GSDR'S RELATIONS WITH THE ARAB LEAGUE, THE OAU (ANGOLA) OR ITS VOTES AT THE 30TH UNGA. RE THE LATTER I HAD SUGGESTED THAT THERE HAD BEEN A NUMBER OF OPPORTUNITIES FOR SOMALIA'S UN DEL TO DEMONSTRATE CLEARLY ITS NON-ALIGNED STATUS. ADDOU REPLIED THAT HIS COLLEAGUE IN NEW YORK HAD STANDING

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INSTRUCTIONS TO EXAMINE EACH ISSUE ON ITS MERITS AND VOTE ACCORDINGLY, WITHOUT SUBMITTING TO ANY BLOC PRESSURES.

#### 7. US EMBASSY COMPOUND - KM 7

I REMINDED ADDOU OF HIS PREVIOUS CONVERSATION WITH CHARGE HAMRICK ON THIS SUBJECT POINTING OUT THAT THE GOVT (VP CULMIE) HAD SO FAR NOT SHOWN ANY DISPOSITION TO ENTER INTO DISCUSSIONS WITH THE EMBASSY ON THIS ISSUE; TO DATE NOTHING HAD TRANSPIRED. ADDOU SAID THAT HE WOULD SEE WHAT

HE COULD DO.

8. USSR/GSDR RELATIONS

ADDOU RESISTED BEING DRAWN INTO ANY SERIOUS DISCUSSIONS ON THIS SUBJECT OTHER THAN TO MENTION THAT FROM HIS TEN DAYS IN MOGADISCIO IT APPEARED TO HIM THAT THE RUSSIANS WERE "ON THE FENCE" AND THAT 1976 WOULD BE THE YEAR FOR OTHER DONORS TO COME INCREASINGLY TO THE ASSISTANCE OF SOMALIA. I TOLD ADDOU THAT MY IMPRESSIONS WERE EXACTLY THE OPPOSITE, POINTING OUT THE RECENT \$33 MILLION SOVIET PROGRAM FOR FISHERIES DEVELOPMENT AS WELL AS CONTINUED ISOLATION OF DIPLOMATIC ACCESS TO ANY NON-STRATEGIC AREAS IN SOMALIA WERE INDICATIVE OF AN EVEN CLOSER GSDR/USSR RELATIONSHIP. REGARDING DIPLOMATIC TRIPS, I TOLD HIM THAT WHILE I WAS PERFECTLY CONTENT IN SOMALIA AND WAS ENJOYING MY TOUR; NEVERTHELESS, I WAS CONVINCED (AS WERE MY COLLEAGUES) THAT I COULD BE OF MUCH GREATER SERVICE TO MY GOVT WERE I PERMITTED TO TRAVEL MORE THAN 25 MILES FROM MOGADISCIO, AND GIVE WASHINGTON MY OWN EVALUATIONS OF SOMALIA'S PROBLEMS AND PROGRESS. I THEN GAVE HIM COPIES OF TWO DIPLOMATIC NOTES REQUESTING PERMISSION TO VISIT GENALE ON DEC 28 AND CHISIMAYU ON THE FOLLOWING WEEKEND. REPLYING, ADDOU SAID HE WOULD SPEAK TO THE MINISTER OF THE INTERIOR (HE DID ON GENALE; PERMISSION GRANTED) AND RECOMMEND MORE RESPONSIVENESS TO DIPLOMATIC REQUESTS TO TRAVEL.

COMMENT: ADDOU IS VERY PLEASED TO BE RETURNING TO THE UNITED STATES. HE TOLD ME THAT THE PRESIDENT ASSURED HIM THAT HE COULD COUNT ON REMAINING IN WASHINGTON FOR AT LEAST ANOTHER YEAR, MORE PROBABLY 18 MONTHS. ADDOU IS CONVINCED THAT 1976 IS THE YEAR WHICH WILL SEE AN INCREASING IMPROVEMENT IN RELATIONS  
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WITH THE WEST AND THE UNITED STATES IN PARTICULAR. TEN DAYS IS MUCH TOO SHORT A PERIOD -- EVEN FOR ADDOU -- TO COME UP WITH ANSWERS ON SOMALIA'S CURRENT POLITICAL ORIENTATION BUT PERHAPS ENOUGH FOR HIM TO BE GRATEFUL TO RETURN TO WASHINGTON.  
LOUGHRAN

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## Message Attributes

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